

LONE TREE OVERPASS



SUSTAINABILITY & INTERSECTION REFINEMENTS January 13, 2022



Project Updates

Sustainability

Intersection Refinements





Project Updates

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Coordination with Beautification, Arts & Sciences

- » Staff meeting held on December 9th, 2021
- » Presentation to the BPAC commission occurred on January 10
- » Planning Outreach for a Community Forum to seek input early 2022

$\diamond\,$ Pedestrian and Bicycle Advisory Committees

» City staff discussed project and permissive / controlled rights at intersections

$\diamond\,$ Coordination with BNSF and USACE regarding the RDF Flood Control Project

» Meeting held on December 8th, 2021

$\diamond\,$ Additional City staff and Commission Coordination Meetings

- » Meeting held with Sustainability staff on December 8th, 2021
- » Meeting held with Transportation/Pedestrian/Bicycle Commission on January 13th, 2022





Sustainability



 Project approach to Vehicle Miles Traveled (VMT)

Approach to VMT in Public Works

 Alternative look using greenhouse gases

Sustainability - VMT Goals

\diamond City of Flagstaff Goal

- » No increase in Vehicle Miles Traveled (VMT) from 2019 Levels
- » VMT is measured/analyzed using regional network traffic models

\diamond Regional tools available for VMT

- » Project used MetroPlan's Regional Model
 - ☑ Developed before formal adoption of the Sustainability Goals
- » Scenarios
 - ✓ 2019 No-Build Scenario (36,004 dwelling units, 12,093 commerce(ksf))
 - ✓ 2026 Build / No-Build Scenario | 37,768 dwelling units | 12,630 commerce(ksf) (~0.7%/yr)
 - ✓ 2040 Build / No-Build Scenario | 46,556 dwelling units | 16,357 commerce(ksf) (~1.3%/yr)

Sustainability - VMT Results

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MetroPlan Regional Model Updates

- » Incorporated Land-Use Changes (Hospital, Zoning, Etc.)
- » Incorporated Identified Funded Public Works projects into the 2040 model
- » Evaluated a 2-Lane and 4-Lane Lone Tree Overpass Scenario for Greenhouse Gas (GHG) analysis

A Regional VMT Results (Given as <u>per day</u>)

- » No significant change with Build Scenario (Lone Tree Overpass)
- » 2040 Increases due to regional growth projections (standard approach)

Year	No-Build VMT		Build V	МТ
2019	2,560,198			
2026	2,604,834	+ 2%	2,603,984	+ 2%
2040	3,423,404	+ 34%	3,434,924	+ 34%

Sustainability - Induced Demand

Induced Demand

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- » Induced Demand is increase in travel based on additional capacity / improved network
- » RMI "SHIFT" Calculator based on new roadway capacity
- » The City is working on their own calculator, not yet available
- » LTO Project adds 1.8 lane-miles
- » Increase of 2,800 5,500 VMT/day
 - ✓ ~0.2% increase in network modeled
 - ✓ Less than the 2026 Build year modeled

Home FAO SHIFT Calculator State Highway Induced Frequency of Travel The SHIFT calculator enables users to estimate long-run (i.e., after 5 to 10 years) induced vehicle miles traveled (VMT) and emissions impacts from capacity expansions of large roadways in Metropolitan Statistical Areas (MSAs) or urbanized counties, based on existing lane mileage and vehicle miles traveled data from the Federal Highway Administration (FHWA). Methodology 1 to 2 million additional VMT/year (Vehicle Miles Travelled) Coconino County, Arizona currently has 675 lane miles of class 2 and 3 facilities on which ~629 million vehicle miles are travelled per year. A project adding **2 lane miles** would induce an additional **1 to 2 million** vehicle miles travelled per year. Under today's conditions, the annual emissions from this are the same as ~200 passenger cars and light trucks or ~79,000 gallons of gas.

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\diamond How can VMT be incorporated into Public Works

» Typically, VMT is a PLANNING level decision

- » Public Works projects involving roadway capacity balance new roadways with offsets elsewhere. For example, a new roadway is offset by:
 - ☑ Roadway lane reductions on other street networks
 - ☑ Increased Public Transportation
 - ☑ Carpool and Ride Share Programs
 - ☑ Increase Bicycle and Pedestrian Infrastructure (Reduce Vehicle Trips)
- » At a project level (after planning), it is difficult to reduce VMT impacts on a project.
- » We can still evaluate greenhouse gas impacts at the intersection and network level, a secondary component of the City's Carbon Neutrality Plan.

Sustainability - VMT Reductions

Options to reduce VMT Regionally

- » Increased transit (bus)
- » Increased FUTS connectivity / Pedestrian Improvements / Bike Facilities – PROJECT GOAL
- » Street Connectivity 🗸
- » Corridor Changes Elsewhere

Sustainability - VMT in Network Model

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\diamond Greenhouse Gas (GHG) Emissions Evaluation

- » Compared 2-Lane LTO and 4-Lane LTO options
- » Fuel consumption and emissions based on volume <u>and</u> congestion
- » Based on MetroPlan Regional Model outputs

Estimated Yearly Savings – 2026 Build Year					
2026 Year	2-Lane LTO	4-Lane LTO	2-Lane LTO	4-Lane LTO	
Fuel Used (Gallons)	122,100	285,900	43,100	206,900	
CO2 Emissions (Tons)	1,100	2,600	390	1,860	
			With Induc GHG Impac	ed Demand ts Included	

Sustainability - Takeaways

- Lone Tree Overpass project has a minimal impact on VMT compared to regional growth assumptions (0.2% vs 2% 2026 VMT growth)
- There are offsets that are difficult to quantify that reduce impacts and others that can be taken to further reduce VMT impacts
 - » Project provides FUTS connectivity, Pedestrian and Bike facilities
- 4-Lane Lone Tree Overpass project potentially reduces greenhouse gas emissions compared to no-build or 2-Lane scenarios even with a conservative Induced Demand assumption

Intersection Refinements and Analysis

Review 4 refined intersection alternatives at Butler

 Identify Pedestrian/Cyclist User Impacts

Identify Driver Impacts

Identify Cost Impacts

LTO & Butler - Intersection Options

Traditional

- Two left-turn lanes (SB, WB)
- Channelized right-turn lanes (None)
- Separated bike lanes (LTO)
- Raised median (S, W)

Full Build-Out

- Two left-turn lanes (SB, WB)
- Channelized right-turn (EB, WB)
- Separated bike lanes (LTO & Butler)
- Raised median (S, W)

LTO & Butler - Intersection Options

Single Left-Turn Lanes

- One left-turn lane (All)
- Channelized right-turn (EB, WB)
- Separated bike lanes (LTO & Butler)
- Raised median (All)

Balanced

- Two left-turn lanes (SB, WB)
- Channelized right-turn (EB)
- Separated bike lanes (LTO)
- Raised median (S, W)

Vehicle Features

• Two left-turn lanes (SB, WB)

Bicycle Features

Pedestrian Features

- Separated bike lanes (LTO)
- Raised median (S, W)

• Channelized right-turn lanes (None)

LTO & Butler - Traditional Intersection | Looking NE

Facing West | EB Approach

Facing East | WB Approach

Walking Speed 2.4 mph	Pedestrian / Cyclist Crossing	Distance (ft)	Walking Time (sec)	Riding Time (sec)
	East Leg	91	26.0	5.0
Riding Speed 12.4 mph	West Leg	88	25.2	4.8

Refuge Island only on Eastbound Approach. Protected Cyclist Crossing.

Facing South | NB Approach

Walking Spood	Pedestrian / Cyclist Crossing	Distance (ft)	Walking Time (sec)	Riding Time (sec)
2.4 mph	North Leg	91	26.0	5.0
Riding Speed 12.4 mph	South Leg	90	25.8	4.9

Refuge Island only on Northbound Approach. Cyclist Crossing on roadway or with pedestrians.

\diamond Design Feature

- » Pedestrian longest crossing distance 91 ft
- » Pedestrian longest crossing time 26.0 s
- » Bike longest crossing time 5.0 s
- » Available Green Time 33.7s (EB/WB Thru-PM)

	Ped /Bike Crossing	Distance (ft)	Ped Time (sec)	Min. Bike Time (sec)
	North Leg	91	26.0	5.0
	South Leg	90	25.8	4.9
	East Leg	91	26.0	5.0
١	West Leg	88	25.2	4.8

Pedestrian crossing times are based on 3.5 ft/s | 2.4 mph

- » Per the Manual for Uniform Traffic Control
- » Assumes complete crossing during one single green phase
- » For reference: Wheelchair 3.55 ft/s (FHWA University Course on Bicycle and Pedestrian Transportation)

https://view.mylumion.com/?p=bjlavl98e9j4eceb

Performance (2026 PM Peak)

- » Overall Level of Service D
- » Average Vehicle Delay: 46.9 sec
- » Queuing: Longest queue 599 ft

Performance (2040 PM Peak)

- » Overall Level of Service E
- » Average Vehicle Delay: 70.7 sec
- » Queuing: Longest queue 772 ft

Year	Total Vehicle Delay (hours)	Fuel Used (gallons)
2026 (PM)	58	57.0
2040 (PM)	111	91.8

» Maximum Queues - 2026

- Comparison to Existing Intersection: Rte 66 & Fourth Street
 - » Smaller roadway footprint
 - » Shorter crossing distances
 - » LTO & Butler has median refuge on West and South legs

Vehicle Features

- Two left-turn lanes (SB, WB)
- Channelized right-turn lanes (SW, NE)

Bicycle Features

• Separated bike lanes (LTO)

and Butler at the intersection

Pedestrian Features

• Raised median (S, W)

LTO & Butler - Full Build-Out Intersection | Looking NE

Facing East | WB Approach

Facing West | EB Approach

Walking Speed 2.4 mph	Pedestrian / Cyclist Crossing	Distance (ft)	Walking Time (sec)	Riding Time (sec)
	East Leg	69	19.8	3.8
12.4 mph	West Leg	70	20.0	3.8

Refuge Island only on Eastbound Approach. Protected Cyclist Crossing.

Facing North | SB Approach

Facing South | NB Approach

Walking Spood	Pedestrian / Cyclist Crossing	Distance (ft)	Walking Time (sec)	Riding Time (sec)
2.4 mph	North Leg	86	24.6	4.7
Riding Speed 12.4 mph	South Leg	83	23.8	4.6

Refuge Island only on Northbound Approach. Cyclist Crossing on roadway or with pedestrians.

Design Feature

- » Pedestrian longest crossing distance 86 ft
- » Pedestrian longest crossing time 26.4 s
- » Bike longest crossing time 4.7 s
- » Available Green Time 32.1s (EB/WB Thru-AM) * Not including distance/time to channelization island

Pedestrian crossing times are based on 3.5 ft/s | 2.4 mph

- » Per the Manual for Uniform Traffic Control
- » Assumes complete crossing during one single green phase
- » For reference: Wheelchair 3.55 ft/s (FHWA University Course on Bicycle and Pedestrian Transportation)
- https://view.mylumion.com/?p=xymsfnxc9u95isya

Ped /Bike Crossing	Distance (ft)	Ped Time (sec)	Min. Bike Time (sec)
North Leg*	86	24.6	4.7
South Leg*	83	23.8	4.6
East Leg*	69	19.8	3.8
West Leg*	70	20.0	3.8

Performance (2026 PM Peak)

- » Overall Level of Service D
- » Average Vehicle Delay: 47.8 sec
- » Queuing: Longest queue 526 ft

Performance (2040 PM Peak)

- » Overall Level of Service E
- » Average Vehicle Delay: 70.7 sec
- » Queuing: Longest queue 800 ft

Year	Total Vehicle Delay (hours)	Fuel Used (gallons)
2026 (PM)	59	58.2
2040 (PM)	111	74.7

» Maximum Queues - 2026

Queues are similar to the Traditional intersection

- Comparison to Existing Intersection: Rte 66 & Fourth Street
 - » Smaller roadway footprint
 - » Shorter crossing distances
 - » LTO & Butler has median refuge on West and South approaches
 - » LTO & Butler has (2) Right Turn Channelized Islands to further reduce crossing distances

Vehicle Features

- Single left-turn lanes (NB,SB, EB,WB)
- Channelized right-turn lanes (SW, NE)

Bicycle Features

• Separated bike lanes (LTO)

and Butler at the intersection

Pedestrian Features

• Raised median (N,S,E, W)

LTO & Butler - Single Left Intersection | Looking NE

Facing West EB Approach		Facing East WB Approach			
	Walking Speed	Pedestrian / Cyclist Crossing	Distance (ft)	Walking Time (sec)	Riding Time (sec)
	2.4 mph Riding Speed 12.4 mph	East Leg	69	19.8	3.8
		West Leg	70	20.0	3.8
		Refuge Island only on Eastbound Approach. Protected Cyclist Crossing.			

Facing North SB Approach	
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Facing South | NB Approach

Walking Speed 2.4 mph	Pedestrian / Cyclist Crossing	Distance (ft)	Walking Time (sec)	Riding Time (sec)
	North Leg	86	24.6	4.7
Riding Speed	South Leg	83	23.8	4.6

Refuge Island only on Northbound Approach. Cyclist Crossing on roadway or with pedestrians.

Design Feature

- » Pedestrian longest crossing distance 86 ft
- » Pedestrian longest crossing time 24.6 s
- » Bike longest crossing time 4.7 s
- » Available Green Time 32.1s (EB/WB Thru-AM)

Ped /Bike Crossing	Distance (ft)	Ped Time (sec)	Min. Bike Time (sec)
North Leg*	86	24.6	4.7
South Leg*	83	23.8	4.6
East Leg*	69	19.8	3.8
West Leg*	70	20.0	3.8

* Not including distance/time to channelization island

\diamond Pedestrian crossing times are based on 3.5 ft/s | 2.4 mph

- » Per the Manual for Uniform Traffic Control
- » Assumes complete crossing during one single green phase
- » For reference: Wheelchair 3.55 ft/s (FHWA University Course on Bicycle and Pedestrian Transportation)

https://view.mylumion.com/?p=8xy2b3nqdztki2wd

Performance (2026 PM Peak)

- » Overall Level of Service E
- » Average Vehicle Delay: 73.9
- » Queuing: Longest queue 1,971 ft

Performance (2040 PM Peak)

- » Overall Level of Service F
- » Average Vehicle Delay: 135.7
- » Queuing: Longest queue 2,041 ft

Year	Total Vehicle Delay (hours)	Total Emissions (gallons)
2026 (PM)	92	91.8
2040 (PM)	213	139.9

» Maximum Queues - 2026

Queues extend back:

- North approach to Rte 66
- South approach past Franklin Ave
- East approach nearly to Beaver St

- Comparison to Existing Intersection: Rte 66 & Fourth Street
 - » Similar to Full Build-Out
 - » Smaller roadway footprint
 - » Shorter crossing distances
 - » LTO & Butler has median refuges on North, South, East and West approaches
 - » LTO & Butler has (2) Right Turn Channelized Islands to further reduce crossing distances

Vehicle Features

• Single left-turn lanes (NB, EB)

• Channelized right-turn lanes (SW)

Bicycle Features

Pedestrian Features

- Separated bike lanes (LTO)
- Raised median (S, W)

LTO & Butler - Balanced Intersection | Looking NE

Facing West | EB Approach

Facing East | WB Approach

Walking Speed 2.4 mph Riding Speed 12.4 mph	Pedestrian / Cyclist Crossing	Distance (ft)	Walking Time (sec)	Riding Time (sec)
	East Leg	91	26.0	5.0
	West Leg	77	22.0	4.2

Refuge Island only on Eastbound Approach. Protected Cyclist Crossing.

Facing North | SB Approach

Facing South | NB Approach

Walking Speed 2.4 mph Riding Speed 12.4 mph	Pedestrian / Cyclist Crossing	Distance (ft)	Walking Time (sec)	Riding Time (sec)
	North Leg	91	26.0	5.0
	South Leg	84	24.0	4.6

Refuge Island only on Northbound Approach. Cyclist Crossing on roadway or with pedestrians.

Design Feature

- » Pedestrian longest crossing distance 91 ft
- » Pedestrian longest crossing time 26.0 s
- » Bike longest crossing time 5.0 s
- » Available Green Time 32.1s (EB/WB Thru-PM)

Ped /Bike Crossing	Distance (ft)	Ped Time (sec)	Min. Bike Time (sec)
North Leg	91	26.0	5.0
South Leg*	84	24.0	4.6
East Leg	91	26.0	5.0
West Leg*	77	22.0	4.2

* Not including distance/time to channelization island

Pedestrian crossing times are based on 3.5 ft/s | 2.4 mph

- » Per the Manual for Uniform Traffic Control
- » Assumes complete crossing during one single green phase
- » For reference: Wheelchair 3.55 ft/s (FHWA University Course on Bicycle and Pedestrian Transportation)
- https://view.mylumion.com/?p=a6f9737rtzjabsq5

Performance (2026 PM Peak)

- » Overall Level of Service D
- » Average Vehicle Delay: 47.9 s
- » Queuing: Longest queue 481 ft

Performance (2040 PM Peak)

- » Overall Level of Service E
- » Average Vehicle Delay: 70.2
- » Queuing: Longest queue 1,225 ft

Year	Total Vehicle Delay (hours)	Total Emissions (gallons)
2026 (PM)	59	56.3
2040 (PM)	110	78.1

» Maximum Queues - 2026

Queues are similar to the Traditional and Full Build-Out intersections

- Comparison to Existing Intersection: Rte 66 & Fourth Street
 - » Smaller roadway footprint
 - » Shorter crossing distances
 - » LTO & Butler has refuge median on West and South approaches
 - » LTO & Butler has (1) Right Turn Channelized Islands to further reduce crossing distances

Intersection Alternatives - Channelized Right Lanes

\diamond Pedestrian Benefits:

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- » Reduces distance for crossing main road
- » Geometric Design limits vehicle speeds
 - Not a Free-Flow Turn Lane
- » Optimizes driver sight line to crosswalk

\diamond Pedestrian Challenges:

» Difficulty for visually impaired to detect oncoming traffic

Source: FHWA PEDSAFE Pedestrian Safety Guide and Countermeasure Selection System

Intersection Alternatives - Dedicated Right Lanes

Yield Control

Pros: Minimal delay for pedestrians and vehicles.

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Cons: Challenging for visually impaired O Need for additional ped warning signs.

Pros: Vehicles to stop, rather than yield at crosswalk.

Cons: Vehicles potentially stop twice and queues backing across crosswalk.

Signalized (High Right Turn Volume and Ped Volume)

Pros: Provisions for visually impaired. Signals to stop vehicles at crossing.

Cons: Pedestrians likely to cross against signal if there are delays to the ped call.

Recommendation for either Yield Control or Signalized Control for Channelized Right Turn Lanes at LTO & Butler

Source: NCHRP Design Guidance for Channelized Right Turn Lanes 2014

Example in Action – Boulder, Colorado

♦ Boulder, Colorado

- » Standard Practice Yield Control
- » Can use Raised Crossings to further control speeds

Intersection Alternatives - Takeaways

- All intersection alternatives have sufficient green time to allow pedestrians to cross in one cycle
- Intersection footprints are all smaller than the comparable 4th and Route 66 intersection in Flagstaff (and Ponderosa with Butler and Route 66)
- All intersection alternatives have protected pedestrian/cyclist crossings along Lone Tree Road / FUTS across Butler Avenue
- Channelized right islands and refuge islands decrease crossing distances
 for pedestrians and improve safety
- Stop or yield control at channelized right could allow pedestrians to cross to island independent of traffic signal
- There is significant increase in vehicle delays and queue lengths in single left intersection alternative

LTO & Butler - Intersection Summary

Evalution Criteria	Traditional	Full Build-Out	Single Left-Turn Lanes	Balanced
Protected/Separated Bicycle Facilities	N/S Legs	All Legs	All Legs	N/S Legs
Pedestrian Crossing Length/Time	26.0 s	24.6 s*	24.6 s*	26.0 s
Total Fuel Used (Gallons/Hr) (2026)	57.0	58.2	91.8	56.3
Vehicle User Delays (2026)	46.9 s	47.8 s	73.9 s	47.9 s
ROW Impacts	None	SW/NE/NW	SW/NE/NW	SW
Construction Cost**	\$1,800,000	\$2,100,000**	\$2,100,000**	\$1,900,000** 🕕
Legend: 5 – Great O 2 – Below Average 4 – Good O 1 - Poor 3 – Average				

* Time is from channelized island to opposite curb ** Does not include additional right-of-way costs

Vehicle Features

• Two left-turn lanes (SB, WB)

Bicycle Features

Pedestrian Features

- Separated bike lanes (LTO)
- Raised median (S, W)

• Channelized right-turn lanes (None)

Vehicle Features

- Two left-turn lanes (SB, WB)
- Channelized right-turn lanes (SW, NE)

Bicycle Features

• Separated bike lanes (LTO)

and Butler at the intersection

Pedestrian Features

• Raised median (S, W)

Vehicle Features

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Bicycle Features

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Pedestrian Features

• Raised median (N,S,E, W)

LTO & Butler - Balanced Intersection | Looking NE

Comments